

Utah Planner

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American Planning Association, Utah Chapter
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2005 Spring Conference

President's Message

By: Chuck Klingenstein, AICP
Utah APA Chapter President

We are deep into the throws of the legislature (today being February 11) and as many of you have been witnessing, it is another challenging session. But once again we are fortunate to have the legislative committee of Utah APA lead by Wilf Sommerkorn, Davis County, who keeps us abreast of all the activities. Neil Lindberg, Lindberg & Co. also works with Wilf. Thanks Wilf and Neil. And for those of you missing out on all of the action, sign up for the **FREE** list serve. The directions are on our website.

Pretty soon it will be time to begin the recruitment process for our spring elections. The two positions that will become available will be the Secretary and Treasurer. I do not know if the current Secretary or Treasurer will run again but we always encourage people to step up. We are always looking for new blood and ideas. I have included the job descriptions for you.

SECRETARY: The Secretary shall serve as a member of the Executive Committee; shall cause that the records of all meetings of the membership and the Executive Committee be kept; maintain an accurate list of the members of the Chapter; notify members of meetings; transmit to the Executive Director of the American Planning Association a list of all Chapter Officers (including addresses and telephone numbers) within thirty days of their election; notify the Executive Director of the American Planning Association of the results of all Chapter voting, and, in so doing, specify the quorum and the number voting for each candidate of "aye" and "nay" on each issue; transmit to the Executive Director of the American Planning Association at least one copy of each publication of the Chapter and the Chapter Annual Report; submit to the Executive Director of the American Planning Association proposed bylaw amendments as required by these bylaws; prepare a yearly Chapter summary to include a list of the officers, minutes of Executive Committee meetings, a list of Chapter activities, the budget and end of year financial reports, and any other information deemed appropriate by the President and Executive Committee; and perform such other duties as required by these bylaws or as are customary to the Office.

TREASURER: The Treasurer shall serve as a member of the Executive Committee; shall receive and disburse Chapter funds; collect Chapter dues and assessments not collectible by the national APA office; assist the President in preparing an annual budget; maintain accounts which shall be open to inspection by Officers and subject to audit; prepare periodic financial reports, to include current balance sheets, as required by the President and Executive Committee;



2005 Utah APA Executive Board

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The Utah Chapter of the American Planning Association publishes the Utah Planner. Circulation is to APA members. The Utah Planner welcomes submission of original articles, editorial letters, and any other information of interest to both professional and citizen planners.

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prepare a yearly report for presentation to members at the Annual Meeting; and perform such other duties as required by these bylaws or as are customary to the Office.

The election process is as follows.

6.2 Nominations. Each year, the Chapter President shall appoint a Nominating Committee as specified in Article 7. The Nominating Committee shall meet as appropriate and consider candidates from among the Chapter members for the Offices up for election that year. The Nominating Committee shall nominate at least one Chapter member for each Office up for election that year, and shall report its slate of nominees to the Executive Committee by March first, or as soon thereafter as is practical. Nominees shall be reported to the Chapter membership through a Chapter publication or by mailed notice by March 30, or as soon thereafter as is practical. Additional nominations may be made by a petition to the Executive Committee signed by at least ten (10) Chapter members in good standing by April 15, or as soon thereafter as is practical. All nominees must be Chapter members in good standing. The Executive Committee shall review the slate of candidates presented to it by the Nominating Committee and by petition, and upon finding that the nominees are Chapter members in good standing, shall certify the slate presented for preparation and distribution of ballots.

6.3 Voting by Ballot. A ballot containing the certified slate of candidates for Offices up for election that year shall be mailed (the committee may use email to supplement the voting process) to all Chapter members by May 15, or as soon thereafter as is practical. Chapter members may vote for any qualified person whether that person is listed on the ballot or not. Ballots shall be affixed with return postage, and shall be returned to the Chair of the Teller Committee no later than 5:00 p.m., May 31, or as soon thereafter as is practical.

So as you can see, I need to get going on the process and get a nominating committee in place. If you have any interest in either of these positions, please contact me so I can refer you to the nominating committee.



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**THE ROCKY MOUNTAIN LAND
USE INSTITUTE**

The Rocky Mountain Land Use Institute's Fourteenth Annual Land Use Conference, April 21-22, 2005, University of Denver College of Law

The theme for this year's conference is "Tools for Today, Insight for Tomorrow." This two day annual conference brings together faculty and participants from across the Rocky Mountain West and the country for discussion and debate of critical regulatory, environmental, and land development issues. Plenary sessions focus on controversial and cutting edge topics by speakers that are sure to entertain engage the intellect and expand the mind. Please mark your calendars and watch www.law.du.edu/rmlui for the most up-to-date conference information. Early Bird Registration closes March 21 so be sure to register before then.

Parker Mountain: Putting Adaptive Management into Practice

By:

Andy Taft and Gary Hallows, Parker Mt. Grazing Association, Wayne County, Utah
Verl Bagley, USU Extension, Wayne County Extension Office, Loa, Utah

The Parker Mountain Resource Area (PRA) is located in south central Utah in Garfield, Piute, and Wayne counties. The resource area encompasses the Awapa Plateau and a northern portion of the Aquarius Plateau. It is bounded on the south by the Escalante and Boulder Mountains, on the east by the Rabbit Valley, on the north by the Fish Lake Mountains, and on the west by the escarpment of the Parker Mountains. The PRA encompasses 259,881 acres (105,171 ha), managed by the U.S. Forest Service (USFS), Bureau of Land Management (BLM), School and Institutional Trust Lands Administration (SITLA), and private land owners. The predominant land use in the area is grazing by domestic livestock.

In 1998, local public and private partnership, the Parker Mountain Adaptive Resource Management working group or PARM was formed to implement an adaptive resource management approach to address stakeholder resource concerns and work toward achieving the goal of providing multiple benefits for all resource users and wildlife inhabiting the area. The immediate objective of PARM is to restore sage grouse populations by improving habitat conditions. PARM partners propose to implement a long-term adaptive resource management population and habitat monitoring program to evaluate the effects of experimental management actions on Greater Sage-grouse, other wildlife populations, forage and livestock production.

PARM Objectives include:

1. To implement, monitor, and evaluate management actions on the PRA designed to restore Greater Sage-grouse distributions and numbers and benefit other wildlife that inhabit the area. Other species of concern include Pygmy rabbits and Utah Prairie Dogs.
2. To monitor and evaluate the effect of management actions on the livestock producers and the local community.
3. To incorporate the information obtained from any actions implemented under this MOU into future decisions regarding the management of Parker Mountain.
4. To coordinate actions implemented under this MOU with the appropriate state and federal management agencies and organizations.
5. To work to facilitate the recovery the Utah Prairie Dog.

2005 Western Planner/Utah APA Annual Conference

It's time to start making plans (isn't that what we do all the time?) to get educated and have some fun at the Homestead from August 3rd through 5th. The Western Planner Organization and Utah APA will be joining forces to provide you with the best educational, social, and recreational conference experience possible. This summer planners and speakers from all over the western United States will convene in Midway Utah at the Homestead Resort. Located on the backside of the dramatic Wasatch Mountains, the Homestead presents fantastic activities and access to many famous Utah recreational opportunities. The Homestead is a fabulous resort that offers fun for everyone and a conference setting that is without equal. Extend your stay with golfing, camping, backpacking, hiking, rafting, fishing, or horseback riding. Learn to scuba or just soak in the geologically interesting hot spring craters and numerous pools found throughout the resort. For more info on the Homestead, check their web site at www.homesteadresort.com or call 888-327-7220.

The conference theme is Leadership but will include an Urban and Rural tract. Our keynote speaker is Myles Rademan, nationally acclaimed for his insights and ability to provoke thought about our priorities in this business of planning. Myles will make you think twice about what is important for planners today and what we may need to consider in the future. Topics under the Leadership theme include: decision making, managing change, consensus building, communication, setting priorities, problem solving, and cultivating citizen leaders. The Urban tract includes: ordinance writing tips, preserving open space, transit oriented development, nuisance rentals, design review boards, and environmental planning. The Rural tract will include some regional issues such as: updating your general plan, Utah's Wasatch Choices Statewide planning process, better public meetings, place making, subdivision design, cabin development, and western regional planning. If you see a topic that looks interesting to help out with or believe that there is a topic that should be added, contact John Janson at 801-963-3277 or via e-mail at jjanson@ci.west-valley.ut.us. A more detailed program will be available soon.

It has been ten years since UAPA has hosted the Western Planners. The previous conference was one of our best and most well attended. Help us make this one even better and start reserving that time on your calendar.





Utah Planning

UPSO

Corner

Greetings and welcome to the first official edition of the Utah Planning Student Organization two-page spread. From this point on we shall call it the UPSO Corner (until someone informs me that 'corner' is too corny). The idea is that the UPSO will provide content for

this portion of the newsletter every month. In the UPSO Corner, local APA members can look forward to excerpts from student / faculty research, student editorials, updates from the College of Architecture + Planning, information regarding UPSO activity, announcements, events, and whatever else we feel like. We hope that the student perspective on planning issues can be, at best insightful and inspiring, and at least amusing.

One of the goals of the Utah Planning Student Organization is to strengthen the ties between students and professionals both locally and nationally and so we would like to extend our gratitude to the Utah Chapter of the APA for this privilege to integrate student submissions into the professional newsletter.

Sincerely,
Aaron Nelson
UPSO President | 2004/05



(Jon Teerlink holds down the grill for the UPSO Autumn outing up Millcreek Canyon)

A Call for Internships

The University of Utah is happy to report incredible progress for its Urban Planning degree program under the direction of Dean Brenda Scheer and the merged College of Architecture + Planning. Thanks to the strategic employment of two new full time professors, increased publicity (building signage), and, of course, the establishment of the planning student organization, the program has experienced a surge in enrolment. In fact, the planning student body has nearly tripled in the past nine months, including the new class of graduate students.

At the end of the Fall 2004 semester, it is estimated that the urban planning major enrolment will equal about 80 students at the University of Utah. The result is a much larger group of students who will need professional internships as required by both the undergraduate and graduate planning degree programs.

Any one in the professional community who has gone through a similar program and completed a professional internship can attest to the value and significance of this part of the curriculum. This is why we are pleading for the expansion of internship opportunities in the professional field.

www.arch.utah.edu/upsos/internships.htm

HERE IS WHERE IT ALL GOES DOWN FOLKS!

This will be the source for all of your internship needs. With this service (which will be accessible through the UPSO website as well as the www.utah-apa.org website) students and professionals can find the perfect match. This will be the optimal place for the professional community to announce internship position openings. We also anticipate that students who are searching for internships will be able to post resumes here.

Student Organization

The Utah Planning Student Organization is the official Utah student chapter of the American Planning Association

Internship Requirements

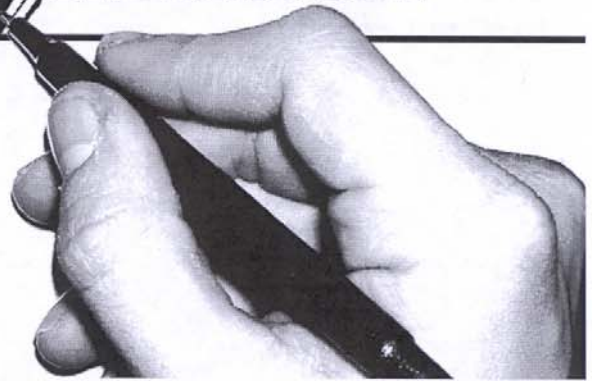
To eligible for university credit, an internship should equate to at least 144 hours per school semester and be coordinated with an agency- or consultancy- based mentor through an urban planning faculty member. After locating an internship, students are required to submit a proposal to the urban planning faculty which will describe the duration and type of activities that comprise the internship. To receive credit, the internship must include work that is directly involved with planning functions. In order to provide both the student and professional with the most meaningful service, work should be varied and take advantage of individual strengths. At the end of the internship term, the student will present a three-page paper about the experience along with a letter from the internship mentor defining what responsibilities the student had and how they performed. Coordination with the College of Architecture + Planning will be through:

- Keith Bartholomew
College of Architecture + Planning | U of U
bartholomew@arch.utah.edu
- Jim White
Career Services | U of U
jwhite@sa.utah.edu

The following are some examples of successful assignments that interns have been responsible for:

- Demographic information and analysis
- Research for current and long-range planning related projects
- Computer related tasks such as map generation, graphic design, GIS imaging, web page construction, etc.
- Development assistance packets
- Site plan and subdivision review
- Field inspection and surveys
- Public information and reception / administrative support
- Public notices / mailings
- Assistance to planning staff

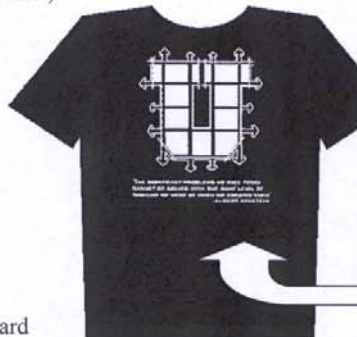
Thanks to Margarat Pahl AICP, Bryan Morse, and Edward Cusick for their help in this endeavor.



For the **2005 UPSO Service Project** we have partnered with the National Energy Foundation, working with local educators in the Envision Your Future program. This project will bring college students into area schools to teach young people (4th - 12th grade) about the importance of quality community planning; including the importance of good land use, general health issues, transportation, housing, and environmental concerns.



This project will not only educate students about urban development, but will give the UPSO a chance to be involved with the community, and allow us to get some experience in expressing our ideas and teaching our ideas about planning. For more information about the Envision Your Future program contact Marilyn Clark with the National Energy Foundation at mclakewood@hotmail.com, or Jennifer Jastremsky with the UPSO at jjastremsky@hotmail.com.



UPSO T-Shirts to help raise funds for the APA Spring National Conference!!!

Students and Alumni can purchase their very own commemorative UPSO t-shirt and, at the same time, help send a student in need to the APA National Conference. Contact: Jonteerlink@hotmail.com or www.arch.utah.edu/upso

Sage Decisions for Sage Grouse: Putting Our Communities Back into Conservation

Jack Payne, Vice President for University Extension, UMC 4900, Utah State University, Logan Utah 84322-4900

Terry A. Messmer, Extension Wildlife Specialist, UMC 5230 Utah State University, Logan, Utah 84322-5230

Todd Black, Community-Based Conservation Extension Specialist, UMC 5230, Utah State University, Logan, Utah 84322-5230

Sarah Lupis, Community-Based Conservation Extension Technician, UMC 5230, Utah State University, Logan, Utah 84322-5230

S. Nicole Frey, Community-Based Conservation Extension Specialist, Science Center Room 105, Biology Department, Southern Utah University, Cedar City, Utah 84720

In Utah, sage grouse inhabit sagebrush habitats of the Colorado plateau and the Great Basin geographic regions from 4,000 to 9,000 feet in elevation. The Utah Division of Wildlife Resources (UDWR) believes that all of Utah's 29 counties at one time provided sagebrush habitat suitable for sage grouse. The UDWR estimates that today sage grouse in Utah occupy only 50 percent of their previous habitat and are one-half as abundant as they were prior to the 1850s.

Continued population declines have prompted several environmental organizations to consider petitioning the U.S. Fish and Wildlife Service (USFWS) to list sage grouse as threatened or endangered under the federal Endangered Species Act. Concerned stakeholders in the affected states have formed local working groups or coalitions to increase local ownership and involvement in the development of community-based conservation plans and agreements. It is anticipated that implementation of these conservation plans and agreements will assist state and local governments and private landowners in conserving these species and their habitats while also achieving local, social, and economic objectives. Utah State University Extension and the College of Natural Resources through funding provided through the Jack H. Berryman Institute entered into a cooperative agreement with the UDWR to develop a Community-based Conservation Extension Program (CCES). The specialists hired to implement the program is responsible for developing, implementing, and monitoring community-based conservation plans and agreements for 11 geographic areas. Implementation of these plans are intended to benefit sage-grouse (Greater and Gunnison), other sensitive wildlife species, private landowners, and local Utah communities.

The Community-based Conservation Extension Specialists (CCES) will work full-time on sage grouse conservation planning issues. The cooperators believe the CCES will be perceived as a neutral party, not representing any specific government agency or mandate. The cooperators also believe this approach will assist in recovery and provide affected individuals and local communities with increased ownership of the conservation planning process and

awareness of the incentives available to assist them in conserving these species while meeting their local, social, and economic objectives.

The Proposed Historic D&RGW Rail Trail Davis & Weber Counties, Utah

In 1870, a new railroad company was organized by General William J. Palmer called the Denver & Rio Grande Railway (D&RG). Two years later, this Colorado based company set its sights on a western route to Utah. In 1881, a number of the Utah roads were absorbed by a new company started by Palmer. His new company was originally proposed as the "Utah and Colorado Railway", but ultimately called, The Denver & Rio Grande Western Railway (D&RGW). The Salt Lake City to Ogden main line, which is the focus of this article, was completed by D&RGW in May of 1883.

D&RGW is being used in the title of this project in reference to the name of the railroad at the time it was built. The D&RGW was reorganized in 1889 as the Rio Grand Western Railway (RGW) in order to finance the upgrade from narrow gauge rails to standard gauge rail lines. In 1901, RGW came under the control of the D&RG or Palmer's Denver company.

The D&RGW Salt Lake City to Ogden line was purchased by the Union Pacific Railroad (UP) in 1982. In 2002, the Utah Transit Authority (UTA) acquired 23.69 miles of the corridor as part of the agency's purchase of 175 miles of railroad rights-of-way for future transit use. UTA's corridor extends from mile post 754.31 near Valencia to mile post 778.00 near Ogden.

In part due to the success of light rail, the demand for transit and expanded commuter service has increased along the Wasatch Front. This demand has emerged as a major contributor to rail development and has fueled the preservation of underutilized rail corridors that may otherwise be lost. The alternative -- assembling comparable long, narrow stretches of land with minimal roadway crossings in urbanized areas such as Davis County -- would be extremely difficult and fiscally preemptive.

Disappearing rail corridors is not a situation unique to Utah. Trail advocates across the nation have helped preserve remaining corridors through rail-to-trail development. Utah's Historic Union Pacific Rail Trail in Summit County is one local example of rail-to-trail development. The Porter Rockwell trail in Salt Lake County represents another form of rail trail development in an active light rail corridor.

The idea of developing the D&RGW corridor as a rail trail was initiated in negotiations with Union Pacific Railroad during UTA's purchase of the corridor. Union Pacific worked closely with UTA and the Surface Transportation Board in preserving the corridor.

In 2003, after the purchase was completed, Union Pacific removed and salvaged the ties and rails. UTA is now moving forward to preserve the corridor and develop what is presently being called the "Historic D&RGW Rail Trail." Communities, adjacent landowners, and businesses will soon be able to enjoy the benefits of the corridor's designation as a rail trail.

DRGW Trail Stakeholders

Many communities along UTA's D&RGW line will benefit from the utilitarian and recreational value of developing the corridor as a trail. In anticipation and recognition of these benefits, many of the local cities have included trail development along the D&RGW in their long range plans. UTA's corridor has both local and regional appeal. Once completed, it will provide better pedestrian access to many regional attractions, such as Utah's pristine bird watching areas to the south at Farmington Bay and Antelope Island to the north.

The implementation of the trail will require the support and coordination of local residents, businesses and various interest groups. The future success of the trail will depend upon an alliance consisting of municipalities, governments, local businesses, non-profits, and users.

Goals and Objectives

- Preserve the continuity of UTA's corridor for public use including the current use as a trail and future use for fixed guide way transit.
- Utilize the existing railroad corridor in a way that minimizes the costs to develop and maintain the corridor as a non-motorized urban trail.
- Establish a non-motorized, multipurpose trail along the UTA-owned D&RGW railroad corridor to serve as a major north-south trail corridor.
- Provide a safe, inviting trail facility to encourage and support the health of the Utah population through healthy exercise.
- Provide scenic recreational access for all trail users in and around Davis and Weber counties.

Coalition Building

A coalition that includes representatives from all local jurisdictions and interest groups is essential in successfully developing the Historic D&RGW Rail Trail. UTA's project manager and contact for this project is: Jon Cluff, UTA Project Manager, 801.287.2373, jcluff@uta.cog.ut.us

Design Continuity

Representatives from each local jurisdiction along the D&RGW will be invited to partner with UTA to establish design standards for the trail that will ensure continuity throughout the corridor. UTA proposes that the trail be aligned with the previous rails covering the remaining ballast. The following is a typical section of this alignment.

Funding

Multiple funding sources will need to be pursued in order to complete this trail. The date of completion for this project

will depend upon UTA and stakeholder participation in securing funding. Funding applications and successful project development will require the following to be completed prior to construction:

- environmental review
- preliminary engineering
- final design, specifications, and estimates
- local match responsibility
- maintenance responsibility
- Indemnification procedures

UTA has partnered with Draper City and Sandy City on rail trail development in those communities, and would like to similarly partner with the cities along the D&RGW in order to be responsive to these issues. **Useful resources for information on trail development:**

- <http://www.trailsandgreenways.org>
- http://www.trailsandgreenways.org/resources/benefits/topics/tgc_economic.pdf (for specific economic benefits of trails information)
- <http://www.railtrails.org/>
- <http://www.altaplanning.com/> go to 'focus areas', 'trail corridors' (click on the arrow), 'rails with trails', 'rails with trails: lessons learned' (active link, 2nd paragraph)
- <http://www.nps.gov/nts/legislation.html> (section 8 (d) applies to this corridor "railbanked")

Planners on the Move

Cottonwood Heights
Michael Black and Kevin Smith

Summit County
Laura Burch

REMINDER!!

The APA 2005 Spring Conference is around the corner in Torry, Utah!

*ENHANCING THE RURAL QUALITY OF LIFE
THROUGH PLANNING*

**May 5th and 6th at
The Wonderland Inn**

Conference Registration or Other Logistics, Please call Edwin Benson at 435.896.9222 ext 18

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